CHAPTER 61

IOWA EMERGENCY WAR ACT OF 1943

S. F. 240

AN ACT to provide for the protection of the lives and property of the people of the state of Iowa and to contribute to the national defense; to repeal chapter 75 of the Acts of the 49th General Assembly; to provide for the creation of the legislative committee on national defense coordination; to provide for the creation of the Iowa Industrial and Defense Commission and defining its powers and duties; to provide for the creation of the office of coordinator of civilian defense; to provide for the creation of county and local defense councils and defining their powers and duties; to authorize county boards of supervisors and cities and towns, including special charter cities and cities under the commission form of government to appropriate money for civilian defense and to carry out the purposes of this act; to provide for limitation of liability of the state, cities, towns and counties and officials thereof; to legalize acts and expenditures of the Iowa Industrial and Defense Commission and cities, towns, counties and school districts; to provide emergency war powers for the Governor, to empower governing bodies of cities and towns, including special charter cities and cities under the commission form of government to enact ordicharter cities and cities under the commission form of government to enact ordinances pertaining to defense and the war effort; to provide for penalties for the unlawful display of lights and use of streets and alleys and highways without permission of the Governor, state coordinator of defense or local defense corps ordering or proclaiming a blackout or practice blackout; to provide for increasing penalties for crimes committed during blackouts or practice blackouts and for larceny of property subject to rationing; to provide for coordination with regulations of the armed forces of the United States and providing for the appropriation of funds and the disbursement thereof to carry out the purposes of this act.

Be It Enacted by the General Assembly of the State of Iowa:

SECTION 1. Short title.

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This Act shall be known and may be cited as the "Iowa Emergency 3 War Act of 1943".

SEC. 2. Declaration of policy.

On account of the war in which the United States of America is now engaged, it is hereby declared that it is necessary to grant to the Governor, and to other branches of government, the emergency war powers and authorities hereinafter set forth. It is declared to be the purpose of this Act, and the policy of the State of Iowa, to assist the President of the United States as Commander in Chief of its armed forces in the successful prosecution of the war; to cooperate with the Federal Government and the several other States in the war effort; to meet the extraordinary conditions and problems arising in this State as a result of the war; and to establish and maintain such organized effort as is necessary and proper generally to defend the State of Iowa, procure the peace, health and safety, and preserve the lives and property of its citizens.

SEC. 3. Iowa industrial and defense commission.

1 Chapter 75 of the Acts of the 49th General Assembly is hereby repealed and there is hereby created and established, The Iowa Industrial and Defense Commission for the general purposes of pro-2 3 viding for the defense of the persons and property of the citizens of this State, and the promotion and coordination of all activities relating to the war effort, to the end that the lives and property of the citizens of this State may be made more secure and their maximum cooperation toward winning the war may be obtained.

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SEC. 4. Membership.

The Iowa Industrial and Defense Commission shall be composed of fifteen representative citizens of the State, appointed by the Governor, who shall name one of them as Chairman of said Commission; and in addition the Attorney General, the Adjutant General; and a Legislative Committee on National Defense Coordination, from the membership of the 50th General Assembly, of whom two shall be the Chairman of the National Defense Committees of the House and Senate, and men of the National Defense Committees of the House and Senate, and one additional member shall be selected each by the Speaker of the House of Representatives and the President of the Senate. All mem-8 10 bers of the Commission, with the exception of those from the Legisla-11 ture, and the Attorney General and Adjutant General, shall serve at 12 the pleasure of the Governor. In case of a vacancy in the Legislative Committee, the presiding officer of the Legislature in which such vacancy occurs, shall fill such vacancy. The Governor may appoint 13 14 15 16 technical advisors for the Commission, upon request of the Commission Chairman, or whenever he deems it necessary. 17

SEC. 5. Compensation.

The members of the Commission shall serve without compensation, but shall be reimbursed for their actual and necessary expenses incurred in connection with the attendance of meetings of the State Commission; or in the discharge of their duties as members thereof away from their respective places of residence; as designated by the Chairman of the Commission.

SEC. 6. Office and equipment.

The Iowa Industrial and Defense Commission shall be provided with appropriate office space, furniture, equipment, supplies, stationery and printing, in the same manner as other State offices are supplied.

SEC. 7. Powers and duties.

The Iowa Industrial and Defense Commission shall have the following powers and duties:

(a) To determine the time and places of its own meetings and to

prescribe its own rules of procedure.

(b) To cooperate with the President of the United States and with all branches and agencies of the Federal Government having to do with civilian or military defense or preparedness.

(c) To cooperate with similar defense agencies of other States of

10 the United States.

- (d) To establish, regulate, assist in the maintenance of and to cooperate with County and Local Defense Councils in the several communities within the State.
- (e) To supervise and approve the establishment and maintenance of an adequate Citizens Defense Corps and a Citizens Service Corps in the several communities within the State.
- 17 (f) To correlate all civilian war activity throughout the State in 18 order to avoid duplication and to provide the greatest degree of efficiency.
- (g) To establish plans for the defense of the lives, health and welfare of the citizens of this State, and to safeguard them from attack, and for the protection of the property of the State and its citizens; including plans for the evacuation of residents from any

area and to care for evacuees and other victims of disaster; to plan for the mobilization and interchange of police, fire and other protective services between communities of the State; for the promotion of the agricultural and industrial facilities of the State, and in general any and all other plans which may be deemed proper or necessary to effect the purposes of this Act.

(h) To direct the making of studies and surveys on all matters within the State of Iowa which are or may be directly related to or necessary to National Defense, including but not limited to; natural resources, raw materials, industrial materials, manufacturing facilities, agriculture, food and war supplies, consumers protection, Emergency Medical Service, mobilization and coordination of police, fire, sanitary services and utilities, maintenance of law and order, sabotage, subversive activities and all other subjects which may be deemed relevant to the war effort by the State Commission.

(j) To create committees either within or without its membership

to aid it in the discharge of its duties.

(k) To require and receive the assistance of any branch of the State or local government or their officers or employees in carrying

out the provisions of this act.

(1) In general to take over, continue and supersede the work and services of the Iowa Industrial and Defense Commission, created by the 49th General Assembly, and to take over any unexpended balances in the appropriation made by the 49th General Assembly for said Iowa Industrial and Defense Commission, from the time this act takes effect. Any balances still remaining unexpended in aforesaid appropriation on June 30, 1943, shall revert to the general fund of the State.

(m) To promulgate such orders, rules and regulations in cooperation with the military authority of the Federal Government and with the Office of Civilian Defense, as may be deemed necessary to organize, maintain and operate complete protective services including aircraft warning, observation and listening posts, information and control centers, air raid warning facilities, the planning and execution of blackouts, practice blackouts, air raid drills and all precautionary and protective measures under actual conditions of enemy attack, and to promulgate such orders, rules and regulations as may be deemed necessary to carry out the purposes of this Act in time of actual or imminent attack, or in preparatory drills affecting the conduct of civilians during such attacks or drills, and in the movement or cessation of traffic by them.

(n) To employ and maintain such staff of necessary employees and assistants as may be necessary to carry out the provisions of this Act, and to fix their compensation.

SEC. 8. Coordinator of civilian defense.

There is hereby created the office of Coordinator of Civilian Defense, who shall be named by the Commission and shall hold office subject to removal at its will. Said Coordinator shall also be the Secretary of the Commission. Said Coordinator shall receive such salary as the Commission shall determine, together with reimbursement for his necessary expenses. It shall be his duty, under the direction of the Commission and in cooperation with the Federal Government, to en-

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force and carry out the orders, rules and regulations of the State Commission, to act as State Coordinator of the Citizens Defense 10 Corps and the Citizens Service Corps, to coordinate and cooperate with 11 12 County and Local Defense Councils and to advise and inform the Com-13 mission with respect to all matters coming under its jurisdiction.

SEC. 9. County defense council. There is hereby created in each County in the State, a County De-3 fense Council, whose jurisdiction shall apply to the County in which it is located and which shall be designated as "-County Defense Council", each such Council bearing the name of its own County. A Defense Council having already been created in each 7 of the Counties and in certain cities of the State, through the efforts 8 of the Iowa Industrial and Defense Commission, in cooperation with 9 the Office of Civilian Defense of the United States, each of such County 10 and Local Councils shall continue their existence under the provisions 11 of this Act, but if it has not already done so, it shall increase its membership to include the Chairman of the Board of Supervisors of 12 13 such County and the Mayor of each city and incorporated town within 14 such County. The membership otherwise shall be determined in size 15 by the County Council itself and shall include such representative citizens of such County as may be deemed necessary to represent all 16 17 parts of the County, its citizenry and its interests. Any member of 18 a County Defense Council may be removed by its Chairman or by the 19 Council itself for failure or refusal to act, and the Chairman of any 20 County or Local Defense Council may be removed by the Governor 21 for his failure or refusal to act, or neglect of his duties, or misconduct 22 in office. In the event of a vacancy in the office of Chairman of a County or Local Defense Council, the Governor shall fill such vacancy. The members of County and Local Defense Councils shall serve without 23 24 25 pay or remuneration of any kind.

SEC. 10. Powers and duties of county defense councils.

A County Defense Council shall, under the direction of the State

Commission, within its County, be authorized and empowered:

(a) To cooperate with the Commission, with the President of the United States, and with any Federal Department or agency having to do with civilian or with military defense or preparedness.

(b) To cooperate with similar defense agencies of other counties

or States.

To supervise the establishment of an adequate Citizens De-(c-1)fense Corps within the County, and for each separate city or town in the County which in the opinion of the County Defense Council has a sufficient personnel to justify its maintenance as an active and efficient unit, or it may determine to organize and maintain such Defense Corps upon a County basis if such appears to be most advantageous.

The County Defense Council may request a city or town (c-2)within such County to organize a separate municipal Defense Council having jurisdiction over such municipality, when in the opinion of the County Defense Council such municipality has adequate facilities to maintain and support a separate Council. In the event no such municipal Council is organized, the County Defense Council shall designate a Coordinator of Defense for such municipality, who shall be responsible to the County Defense Council for the functioning of

defense activities in such municipality.

To provide and maintain for the Citizens Defense Corps within its jurisdiction, such adequate Control Centers, Air Raid Warning Systems, and facilities for the transmission of Air Raid Warnings, as may meet with the approval of the State Coordinator.

To organize and maintain an adequate Citizens Service Corps for war services and activities other than those rendered by the De-

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To correlate all Defense activities within the County in order

to avoid duplication of effort to bring about efficiency.

In conjunction with and under the direction of the State Defense Commission to carry out within the County the provisions in sub-sections (g) and (h) of Section (7) hereof.

To carry out and enforce such rules, orders and regulations as may be directed by the State Commission for the protection and defense of the lives and property of the citizens of Iowa in air raids, blackouts, practice blackouts, and any and all other precautionary and protective measures relating to Civilian Defense.

To maintain an office for its headquarters and for the preservation of its records and property, and to employ such full time clerical help or other assistance as may be necessary for the proper functioning of the Council, to fix the compensation of such employees and to make such other expenditures for services, supplies, rent and expenses as may be necessary.

To have and receive property, or the use of property which it may acquire by purchase or gift or by loan, from any individual or from any other branch of the County, State or Federal Government. When the need of such property is passed, then it may be disposed of

according to the terms of its acceptance.

(j) To appoint Air Raid Wardens and Auxiliary Police and that all Air Raid Wardens and Auxiliary Police so appointed by the County Defense Council, and while on duty, shall have the power and authority to make arrest for any and all violations of this act.

Appropriation.

There is hereby appropriated for the biennium beginning July 1, 1943, and ending June 30, 1945, for the use of the Iowa Industrial and Defense Commission, the sum of One Hundred and Thirty Thousand Dollars (\$130,000.00), or so much thereof as may be necessary for it to perform its duties; and there is also appropriated the further sum of One Hundred Thousand Dollars (\$100,000.00) as an emergency fund to be drawn on to supplement such biennial appropriation, upon proof of emergency need shown by the Iowa Industrial and Defense Commission and upon a finding of the Executive Council that such biennial appropriation is inadequate. Any unexpended or unobligated balances remaining in the foregoing appropriation on June 30, 1945, shall revert to the general fund of the State.

The legislative committee on national defense coordination shall from time to time advise with the Iowa Industrial and Defense Commission and shall have control of and supervision over the funds appropriated herein. It shall in its discretion allocate from time to time to the Iowa Industrial and Defense Commission by certification of allocation to the comptroller, such portion of the appropriation herein

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20 made as may be required for the expenses of the commission, disbursement from the funds so allocated to be made by the comptroller upon 21 22 certification of the chairman and secretary of the commission.

Local budget and appropriation.

The budget and control law to the contrary notwithstanding, each County of the State is hereby authorized in its discretion, upon request of the County Defense Council, to appropriate from any fund, or funds, which it may have on hand from time to time, such sums as are necessary to pay the costs and expenses of County Defense Councils, and of any Citizens Defense Corps or Citizens Service Corps established on a County basis, and necessary expenditures of County War Bond Committees, provided, however, that all requests for such funds shall first bear the approval of the County Defense Council.

SEC. 13. Municipal appropriations.

The budget and control law to the contrary notwithstanding, any municipality as defined in Section 369, Code, 1939, including special charter cities and cities under the commission form of government, is authorized in its discretion, upon the request of the Local Defense Council, to appropriate from any fund, or funds, which it may have on hand, such sums as are necessary to pay the costs and expenses of maintaining Defense Councils, units of Citizens Defense Corps and Citizens Service Corps established within and for such city or town.

SEC. 14. Limitation on liability.

Nothing herein contained shall be construed to authorize any County Defense Council or Municipal Defense Council, or any local unit of the Citizens Defense Corps or Citizens Service Corps, to incur an indebtedness or to bind the State or any city, town or County therefor.

SEC. 15. Legalizing expenditures.

All expenditures which have heretofore been made by any city, town, county or school district out of any public fund for the establishment or maintenance of a Local Defense Council or of a Citizens Defense Corps or Citizens Service Corps, under the auspices of the Iowa Industrial and Defense Commission and the Office of Civilian Defense of the United States, or in assisting in the organization or carrying out of any other war activity instituted by any branch of the Federal Government, are hereby legalized. Any use and expenditure by the Iowa Industrial and Defense Commission of its funds for any of the purposes set forth in this section is hereby legalized.

SEC. 16. Emergency powers to the Governor.

Upon the request of the President of the United States, or the Secretary of War or the Secretary of Navy, officially stating that such request is vital to the defense of the nation, and/or in the event of actual or imminent attack, invasion, riot, sabotage or disaster, any statute, franchise, law, rule or regulation within the State of Iowa to the contrary notwithstanding, the Governor, upon the decision of the necessity therefor by three members of the Executive Council other than the Governor himself, and by a majority of the legislative Co-10 ordinating Committee, and upon their direction, is hereby authorized and empowered:

- (a) To regulate, limit, restrict or close to traffic and public use any public highway or waterway within the State, including streets in cities and towns.
- (b) To use the property and resources of the State for the war effort.
- (c) To use the facilities of the State government, including the services of every officer and employee of the State of Iowa in the performance of any service or duty relating to the war effort.

(d) To lease or lend to the United States of America any of the

property of the State.

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- (e) To authorize the temporary transfer of employment of any of the officers and employees of the State of Iowa to the Federal Government.
- Whenever in the opinion of three members of the Executive (f) Council, other than the Governor himself, and a majority of the Legislative Coordinating Committee and a majority of the membership of the Iowa Industrial and Defense Commission, it is necessary for the better prosecution of the war, or whenever actual or imminent attack makes such action necessary for the protection of the public, or whenever requested by the President of the United States or War or Navy Department, the Governor may, with the approval of three members of the Executive Council, other than himself, and a majority of the Legislative Coordinating Committee and a majority of the membership of the Iowa Industrial and Defense Commission, in the name of the State of Iowa, take immediate possession of any real or personal property within the State and may use and employ the same for such time and in such manner as he shall deem best to accomplish the purposes of national defense. The taking and using of any such property shall be with the right on the part of the owner thereof, or any person having an interest therein, to have reasonable compensation for the said property or for his interest therein or for the use thereof.
- (g) Expend in the interest of the defense and security of the citizens of the State of Iowa such monies as may be appropriated for that purpose.

SEC. 17. Appropriation.

There is hereby appropriated for the purposes set forth in the preceding section to be expended by the Governor, the sum of Twenty-five Thousand Dollars (\$25,000.00).

SEC. 18. Ordinances.

The governing bodies of cities and towns, including special charter cities and cities under commission form of government, are authorized and empowered to enact ordinances not in conflict with the provisions of this Act pertaining to defense and the war effort.

SEC. 19. Violations and penalties.

Whenever by order of the Governor or the State Coordinator of Defense, or any local Defense Corps, a blackout or practice blackout is proclaimed in any city, County or other area in the State, during the designated period and in the designated area, it shall be unlawful for any person to display any light or to use any street, alley or highway without the permission of the Governor, State Coordinator of

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Defense or local Defense Corps ordering and proclaiming the blackout or practice blackout, and the willful display of any light without 10 such permission, and the willful use of any street, alley or highway without such permission shall constitute a misdemeanor and shall be punishable by a fine of not more than One Hundred Dollars (\$100.00) or by imprisonment in jail for not more than thirty days, and if such unlawful act herein prohibited is perpetrated in time of actual invasion or attack, it shall constitute the crime of treason and shall be punishable as such as defined by the statutes of the State of Iowa.

SEC. 20. Violation and penalties.

Except as otherwise provided by this act, any person violating any provision of this act, or any rule, order or regulation made pursuant to and under authority of this act, shall be guilty of committing a misdemeanor and upon conviction thereof be punished by a fine not exceeding One Hundred Dollars (\$100.00) or imprisonment not exceeding thirty days or both.

SEC. 21. Penalties increased for certain crimes.

Whosoever shall be convicted of the crime of robbery, larceny from a building, larceny from the person, breaking and entering a building for the purpose of committing a crime, assault with a deadly weapon, grand larceny, arson, rape or assault with intent to commit a felony, when such crime has been committed in an area in which a blackout, or practice blackout is in effect, or during an actual air raid or enemy attack, shall be sentenced to penitentiary for life, or to a term of years at the discretion of the court. Sentence for any term of years may be imposed under this act, provisions of the indeterminate sentence law, to the contrary notwithstanding.

SEC. 22. Immunity.

- (a) Neither the State nor any political subdivision thereof, nor the agents or representatives of the State or any political sub-division thereof, shall be liable for personal injury or property damage sustained by any person appointed or acting as a Civilian Defense worker, or as a member of any agency engaged in any Civilian Defense activities.
- (b) Neither the State nor any political sub-division thereof, nor, except in case of willful misconduct, shall the personnel of the Iowa Industrial and Defense Commission, Local and County Defense Councils, members of Citizens Defense Corps or agents or representatives of the State, or any political subdivision thereof, be held civilly liable for the death or injury to persons or damage to property arising out of the performance of their duties in conducting any actual, or authorized practice or drill in preparation for air raid attacks, invasions, riots, insurrection or sabotage.

Coordination with armed forces of the United States.

Anything in this Act to the contrary notwithstanding, no action shall be taken under this Act, and no order, rule, or regulation made pursuant thereto which is inconsistent with any relevant order, rule, or regulation of the Armed Forces of the United States.

SEC. 24. Liberality of construction.

This Act shall be construed liberally in order to effectuate its purposes.

SEC. 25. Severability.

If any provision of this Act, or the application thereof to any person or circumstances, is held invalid, such invalidity shall not affect other 3 4 provisions or applications of the Act which can be given effect without 5 the invalid provision or application, and to this end the provisions of this Act are declared to be severable. 6

SEC. 26. Effective date and termination.

This Act, being deemed of immediate importance, shall take effect from and after its publication as provided by law in The Council Bluffs Nonpareil, a newspaper published at Council Bluffs, Iowa, and the State Center Enterprise, a newspaper published at State 3 5 Center, Iowa, and this Act shall remain in force until June 30, 1945.

Approved March 18th 1943.

I hereby certify that the foregoing act was published in The Council Bluffs Non-pareil, Council Bluffs, Ia., March 22, 1943, and the State Center Enterprise, State Center, Ia., March 25, 1943. WAYNE M. ROPES, Secretary of State.

CHAPTER 62

MILITARY AND NAVAL STAFF OF THE GOVERNOR

S. F. 351

AN ACT to amend, revise and codify section four hundred sixty-seven and twenty-seven hundredths (467.27), code, 1939, relating to the military and naval staff of the

Be It Enacted by the General Assembly of the State of Iowa:

SECTION 1. Section four hundred sixty-seven and twenty-seven hundredths (467.27), Code, 1939, is amended, revised and codified to read as follows:

"The military and naval staff of the governor shall consist of the adjutant general, who shall be the chief of staff; the assistant adjutant general, who shall be the assistant chief of staff and such aides, residents of the state, as the governor may appoint, or may detail from the armed forces of the state. 8

"The aides appointed shall be commissioned at a rank not higher than the military rank of colonel or the naval rank of captain, except 10 in the case of a person who holds or has held a higher rank in the armed forces of the state or nation in which case the commission may 11 issue for such higher rank."

This act being deemed of immediate importance shall be in full force and effect from and after its publication in the Boone News-Republican, a newspaper published at Boone, Iowa, and in the 3 Nevada Evening Journal, a newspaper published at Nevada, Iowa.

Approved April 6, 1943.

I hereby certify that the foregoing act was published in the Boone News-Republican, Boone, Ia., April 9, 1943, and the Nevada Evening Journal, Nevada, Ia., April 10, 1943. WAYNE M. ROPES, Secretary of State.